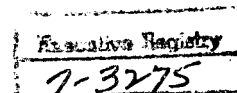


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15 August 1955

MEMORANDUM FOR: The Director of Central Intelligence

SUBJECT : Board Views on DD/I Proposal to Put USIA on IAC

1. The Board agrees with the DD/I that public opinion is an essential factor in national estimates and that USIA should get adequate dissemination of appropriate intelligence materials. We do not agree, however, that either of these objectives require USIA membership on the IAC. At least from the point of view of NIE production, we are dubious over the value of formal USIA representation in the IAC machinery.

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2. The Board's reasons are as follows:

- a. We do not believe that USIA representation on the IAC or USIA participation in NIE preparation is essential in order to insure that its unique intelligence materials are woven into NIE's.

Moreover, we already can informally consult USIA or even invite USIA to participate as appropriate, and have done so.

- b. Per Mr. Bissell's survey which led to its creation, ORI/USIA's chief function is to integrate and synthesize materials produced by the rest of the community to meet USIA's special needs. We question whether it is staffed or competent to participate so actively in the NIE process as to justify a role in the IAC. It is certainly not in a position to contribute in the same way as OIR.
- c. Moreover, we see a risk that an independent role for ORI/USIA in NIE production will further weaken the role of OIR, which is still the major contributor to our NIE's. OIR now integrates USIA output into its contributions and could be urged to do so more

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fully if considered necessary. But we fear that if USIA were admitted to the IAC it would be difficult to limit its participation to specialized problems. There is a real risk that once in the IAC, USIA would feel increasingly free to discuss a broad range of political questions and to develop a specialized estimates staff. Such a staff would almost certainly largely duplicate, rather than complement, the work of OIR.

- d. We also question increasing the size of an already unwieldy IAC. At least so far as NIE's are concerned, there are already so many agencies represented that it is sometimes difficult and cumbersome to arrive at a joint view. In fact two of the present IAC members (FBI and AEC) play only a limited role.
- e. While it is beyond our purview, we fear that closer identification with the intelligence community might interfere with USIA's primary mission, foreign information. If USIA became known as an intelligence agency, its own ability to secure outlets abroad and foreign views as to its objectivity might both be adversely affected.

3. In sum, the real question is whether giving ORI/USIA membership on the IAC would permit it to contribute more to the intelligence community than it does already. In our view, we and the other IAC agencies are already deriving benefit from ORI/USIA's intelligence output, and would not gain materially by having it represented at the IAC level or participating directly in preparation of NIE's. From the standpoint of improving estimates, other agencies such as Treasury, Federal Reserve Board, or even Commerce and Agriculture could play at least as valuable a role in the IAC as USIA.

4. Therefore, the Board believes that the original negative recommendation of Mr. Bissell in his USIA survey remains valid, and that USIA should not become an IAC member at this time.

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Acting Assistant Director
National Estimates

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